

Message Text

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72

ACTION DLOS-07

INFO OCT-01 ARA-16 EA-11 ISO-00 IO-14 OIC-04 COA-02 EB-11

FEA-02 JUSE-00 INT-08 COME-00 DOTE-00 NSF-04 OMB-01

TRSE-00 SWF-02 AGR-20 ACDA-19 AEC-11 CG-00 CEA-02

FMC-04 EPA-04 SCI-06 CEQ-02 CIAE-00 DODE-00 PM-07

H-03 INR-11 L-03 NSAE-00 NSC-07 PA-04 RSC-01 PRS-01

SP-03 SS-20 USIA-15 AF-10 EUR-25 NEA-14 DRC-01 /276 W

----- 097058

R 161956Z AUG 74

FM AMEMBASSY CARACAS

TO SECSTATE WASHDC 5367

INFO AMEMBASSY TOKYO

USUN NEW YORK 761

C O N F I D E N T I A L CARACAS 7923

FROM USDEL LOS

EO 11652: GDS

TAGS: PLOS

SUBJ: LOS - JAPANESE SALMON PROBLEM

1. AT PRIVATE DINNER ARRANGED HASTILY BY HISASHI OWADA (JAPAN) WITH U.S. ALTERNATE REP. OXMAN, OWADA ENGAGED IN EXTENSIVE PROBING ON SALMON QUESTION. HE SAID SALMON WAS JAPAN'S MOST IMPORTANT DISTANT WATER FISHING PROBLEM IN POLITICAL SENSE. SUSPICION OF SOVIETS WAS HEAVILY STRESSED.

2. COMMENTING ON U.S. PROPOSAL, HE SAID IT WAS CLEAR U.S. HAD MADE IT IN GOOD FAITH, AND HE SEEMED EMBARRASSED BY NATURE AND TIMING OF JAPANESE EMBASSY APPROACH TO UNDER SECRETARY MAW. OXMAN MADE FOLLOWING POINTS:

A) AFTER VISIT TO TOKYO, AND OWADA'S DEMARCHE THERE ON POLITICAL RAMIFICATIONS OF U.S.-JAPANESE SALMON DISPUTE, WE

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UNDERTOOK IMMEDIATE EFFORTS TO PREPARE FOR NEGOTIATION.

B) OUR PROPOSAL WAS A REASONABLE ONE, AND AMBASSADOR MCKERNAN WAS FLEXIBLE ON WORDING CHANGES.

C) ABRUPT JAPANESE REJECTION WAS MOST UNFORTUNATE, AS INTERNAL PRESSURE WAS ALREADY MOUNTING AGAINST TEXT WORKED OUT BY U.S.-JAPANESE TEAMS, INCLUDING SHARP ALASKAN REACTION. IT WOULD NOW BE A MAJOR EFFORT TO GET US BACK TO WHERE WE WERE.

D) INTRODUCTION OF SOVIET ARTICLES HAS HAD FURTHER ADVERSE EFFECT IN VIEW U.S. WILLINGNESS TO EXPLORE AGREEMENT WITH JAPAN BEFORE APPROACHING SOVIETS OR OTHERS.

E. AGREEMENT ON A TEXT WOULD BE IN OUR MUTUAL INTERESTS, IN LIGHT COMMON NEED TO DEVOTE ATTENTION TO OTHER COMMON LOS OBJECTIVES.

3. OWADA SAID BEST WE COULD DO WOULD BE CLAUSE THAT SAID SALMON WOULD BE REGULATED BY AGREEMENT AMONG STATES CONCERNED, AND THAT BILATERAL AGREEMENT WITH U.S. PROBABLY COULD IN GENERAL BE ALONG LINES OF U.S. PROPOSAL. OXMAN DOUBTED THIS WOULD BE SUFFICIENT, AND NOTED THAT WITHOUT SUBSTANTIVE NORMS IN LOS TREATY, WE WOULD CONDEMN U.S. AND JAPAN TO CONSTANT DIFFICULTIES COMPOUNDED BY EXTREME DIFFERENCES OF PRINCIPLE. OWADA THEN VOLUNTEERED THAT REAL PROBLEM WAS WITH FLAT PROHIBITION ON SALMON FISHING BEYOND TERRITORIAL SEA, ALTHOUGH HE ADMITTED U.S. PROPOSAL WAS NOT IN FACT A FLAT PROHIBITION. MORE FLEXIBLE WORDING WOULD BE NEEDED. NOTING THAT ORIGINAL APPROACH OF REGULATION THROUGHOUT MIGRATORY RANGE PRESENTED IDEOLOGICAL PROBLEMS TO LDCS, OXMAN SAID HE FELT IT WOULD BE BEST IF AFTER REVIEW OF SITUATION TOKYO MADE SOME SUGGESTION THAT MIGHT WORK, BEARING IN MIND OUR OWN POLITICAL PROBLEMS. OWADA WAS NOT OPTIMISTIC, STRESSING INFLUENCE AND DELICATE POLITICAL SITUATION OF FISHING AGENCY AND AGRICULTURE MINISTER, BUT SAID HE WOULD TRY TO FIND A FORMULA MINIMALLY ACCEPTABLE TO BOTH SIDES.

4. COMMENT: IT APPEARS THAT OWADA, AND PROBABLY AMBASSADOR OGISO, BELIEVE THE GOJ MADE A MISTAKE IN ITS HANDLING OF ISSUE, AND ARE IMPLYING THAT THE EMBASSY IN WASHINGTON SAID MORE THAN IT SHOULD HAVE. USDEL RECOMMENDS THAT AS AND WHEN ISSUE ARISES IN TOKYO OR WASHINGTON, WE EXPRESS OUR DISAPPOINTMENT AT ABRUPT JAPANESE REJECTION OF TEXT PREPARED IN CARACAS, AND REITERATE OUR WILLINGNESS TO PROCEED ALONG LINES DISCUSSED
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IN CARACAS.
STEVENSON

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NNN

Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: SALMON, AGREEMENT DRAFT, FISHING AGREEMENTS, NEGOTIATIONS
Control Number: n/a
Copy: SINGLE
Draft Date: 16 AUG 1974
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: CollinP0
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1974CARACA07923
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Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Film Number: D740226-0749
From: CARACAS
Handling Restrictions: n/a
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Legacy Key: link1974/newtext/t19740842/aaaabjvq.tel
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Review Date: 02 JUL 2002
Review Event:
Review Exemptions: n/a
Review History: RELEASED <02 JUL 2002 by elyme>; APPROVED <28 FEB 2003 by CollinP0>
Review Markings:

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EO Systematic Review
30 JUN 2005

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